

PROCEEDINGS OF THE DOUGLAS COUNTY BOARD OF SUPERVISORS
Thursday, October 18, 2018, 6:00 p.m., Board Room, Second Floor, Government Center
1316 North 14th Street, Superior, Wisconsin

Meeting called to order by Chairman Mark Liebaert.

Pledge of Allegiance recited.

Roll call taken by County Clerk Susan Sandvick. There were 19 present, 1 absent. Absent – Charlie Glazman. Youth representative present – Sasha Achucarro.

Motion by Pomush, second Hendrickson, to approve September 20, 2018, minutes. Motion carried.

CORRESPONDENCE

Eight items of correspondence were either received and placed on file or referred to the appropriate committee.

PUBLIC COMMENT

None.

ORDINANCES

**AMENDMENT TO ORDINANCE #8.0
ZONING ORDINANCE
PRESENTED BY THE ZONING COMMITTEE**

THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF DOUGLAS DOES ORDAIN AS FOLLOWS:

WHEREAS, the Douglas County Zoning Committee held a public hearing on October 10, 2018, on the following petition for amendment of the county zoning district ordinance map:

Part of SE1/4-SE1/4 (5 acres), Section 14, T45N-R12W, (Nyquist Road - SO-026-00892-01), Town of Solon Springs, from the C-1: Commercial zoning district to the R-2: Residential zoning district, by Cole Klinzing, Solon Springs, Wisconsin. Intended use: Residential.

WHEREAS, public hearing notice, affidavit of publication, notice given to town clerk of the hearing, and letter of approval from town board, is as shown in Exhibit A-10-18-18.

NOW, THEREFORE, BE IT RESOLVED that the Douglas County Board of Supervisors accepts the recommendation of the Zoning Committee and approves the petition.

BE IT FURTHER RESOLVED that the County Clerk notify the town clerk of this action.

Dated this 18th day of October, 2018.

(Committee Action: Unanimous)
(Fiscal Note: None)

ACTION: Motion by Bergman, second Baker, to adopt. Motion carried.

Roll Call		
District Number	Yes	No
1. Pomush		
2. Vacant		
3. Finn		
4. Clark		
5. Baker		
6. Leino		
7. Glazman		
8. Raunio		
9. Jaques		
10. Quam		
11. Finendale		
12. Lear		
13. Allen		
14. Ryan		
15. Hendrickson		
16. Luostari		
17. Liebaert		
18. Moen		
19. Long		
20. Borgeson		
21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <input checked="" type="checkbox"/> _____ Lost _____ Refer _____ Amend _____ Other _____		
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**AMENDMENT TO ORDINANCE #5.04
ALL-TERRAIN VEHICLE ROUTES AND OPERATION
PRESENTED BY SUPERVISOR BAKER**

THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF DOUGLAS DOES ORDAIN AS FOLLOWS:

The following paragraph is hereby amended:

SECTION II. ATV ROUTES

BB. County Trunk Highway E from Sam Anderson Hill Road **north** 1.48 miles. ~~to County Trunk Highway K;~~

Dated this 18th day of October, 2018.

(Fiscal Note: None)

ACTION: Motion by Baker, second Finendale, to adopt. Motion carried.

Roll Call		
District Number	Yes	No
1. Pomush		
2. Vacant		
3. Finn		
4. Clark		
5. Baker		
6. Leino		
7. Glazman		
8. Raunio		
9. Jaques		
10. Quam		
11. Finendale		
12. Lear		
13. Allen		
14. Ryan		
15. Hendrickson		
16. Luostari		
17. Liebaert		
18. Moen		
19. Long		
20. Borgeson		
21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <u> X </u> _____ Lost _____ Refer _____ Amend _____ Other _____		
Rev. 04-17-18		

RESOLUTIONS

**RESOLUTION #57-18
RESOLUTION BY SUPERVISOR ALLEN**

Subject: Land Sales

WHEREAS, the following parcel of land was advertised on August 31, September 7 and 14, 2018, in accordance with Section 76.59, Wisconsin Statutes, and the highest bid received was as follows:

\$ 32,100.00 Parcel 30-18: Portion of Lots 1, 2 and 3, Block 6, Melville Place of West Superior, City of Superior (1108 N. 11th Street) (05-805-03180-00), from Rodney A Nelson. Intended use: Update home and rent or sell, and

WHEREAS, the following parcels of land was previously advertised on the dates indicated below, in accordance with Section 76.59, Wisconsin Statutes, and the highest bid received was as follows:

\$ 500.00 Parcel 44-11: (October 7, 14, 21, 2011; February, 2012) Part of the NW1/4 of the SW1/4, CSM #200, Vol 1, Pg 223, Section 35-45-12 highway exception (SS-181-00755-01), Village of Solon Springs, from Gregory G. Hause. Intended use: Construction - roofing storage.

NOW, THEREFORE, BE IT RESOLVED that the Douglas County Board of Supervisors, in regular meeting assembled, authorizes the County Clerk to execute quit claim deeds on the above named properties.

Dated this 18th day of October, 2018.

(Fiscal Note: Increase "Profit and Loss on Land Sales Account" by \$32,600.00)

ACTION: Motion by Jaques, second Luostari, to adopt. Motion carried.

Roll Call		
District Number	Yes	No
1. Pomush		
2. Vacant		
3. Finn		
4. Clark		
5. Baker		
6. Leino		
7. Glazman		
8. Raunio		
9. Jaques		
10. Quam		
11. Finendale		
12. Lear		
13. Allen		
14. Ryan		
15. Hendrickson		
16. Luostari		
17. Liebaert		
18. Moen		
19. Long		
20. Borgeson		
21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <u> X </u> _____ Lost _____ Refer _____ Amend _____ Other _____		
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Roll Call		
District Number	Yes	No
1. Pomush		
2. Vacant		
3. Finn		
4. Clark		
5. Baker		
6. Leino		
7. Glazman		
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14. Ryan		
15. Hendrickson		
16. Luostari		
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Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <u> X </u> Lost _____ Refer _____ Amend _____ Other _____		
Rev. 04-17-18		

RESOLUTION #58-18

RESOLUTION BY THE ADMINISTRATION COMMITTEE

Subject: Legislation Closing Tax Assessment Loopholes for Major Retail Stores Supported

WHEREAS, homeowners in Wisconsin already pay 70% of the total statewide property tax levy, and

WHEREAS, the disproportionate burden is about to get much worse unless the state legislature addresses tax avoidance strategies that national chains are using across the country to gain dramatic reductions in their property tax bills at the expense of homeowners and other taxpayers, and

WHEREAS, a carefully-orchestrated wave of lawsuits in Wisconsin is forcing assessors to slash the market value of thriving national retail stores, shifting their tax burden to local mom and pop shops and homeowners, and

WHEREAS, several national chain stores in Wisconsin have argued in communities across the state that the assessed value of their property for property tax purposes should be less than half of their actual sale prices on the open market, and

WHEREAS, in many cases the courts have sided with these chain stores, requiring communities to refund tax revenue back to the stores, and

WHEREAS, there are hundreds of national chain stores located in Wisconsin's cities and villages, and

WHEREAS, big box chains are using what is known as the "Dark Store Theory" to argue that the assessed value of a new store in a thriving location should be based on comparing their buildings to sales of vacant stores in abandoned locations from a different market segment, and

WHEREAS, other states have passed legislation prohibiting assessors from valuing new big box stores the same as nearby abandoned stores from a different market segment.

NOW, THEREFORE, BE IT RESOLVED that the Douglas County Board of Supervisors urges the Governor and legislators to protect homeowners and main street businesses from having even more of the property tax burden shifted to them by passing legislation clarifying that:

Roll Call		
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9. Jaques		
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1. Leases are appropriately factored into the valuation of lease properties; and
2. When using the comparable sale method of valuation, assessors shall consider as comparable only those sales within the same market segment exhibiting a similar highest and best use rather than similarly sized but vacant properties in abandoned locations.

Dated this 18th day of October, 2018.

(Committee Action: Unanimous)
 (Fiscal Note: None)

ACTION: Motion by Quam, second Pomush, to adopt. Motion carried.

Roll Call		
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1. Pomush		
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3. Finn		
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14. Ryan		
15. Hendrickson		
16. Luostari		
17. Liebaert		
18. Moen		
19. Long		
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21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed ___X___ Lost _____ Refer _____ Amend _____ Other _____		
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RESOLUTION #59-18
RESOLUTION BY THE ADMINISTRATION COMMITTEE

Subject: Audit Contract Three-Year Renewal Authorized

RESOLVED that the Douglas County Board of Supervisors accepts the recommendation of the Administration Committee and authorizes extension of audit contract with Wipfli Consultants for a period of three years, 2018, 2019, and 2020 audit years, at the current contract rate of \$50,000 annually.

Dated this 18th day of October, 2018.

(Committee Action: Unanimous)
 (Fiscal Note: Within budget)

ACTION: Motion by Lear, second Jaques, to adopt. Motion carried.

Roll Call		
District Number	Yes	No
1. Pomush	X	
2. Vacant		
3. Finn	X	
4. Clark	X	
5. Baker	X	
6. Leino	X	
7. Glazman		
8. Raunio	X	
9. Jaques	X	
10. Quam	X	
11. Finendale	X	
12. Lear	X	
13. Allen	X	
14. Ryan	X	
15. Hendrickson	X	
16. Luostari	X	
17. Liebaert	X	
18. Moen	X	
19. Long	X	
20. Borgeson	X	
21. Bergman	X	
Roll: Ayes <u> 19 </u> Noes <u> 0 </u> Absent <u> 1 </u> Abstain <u> </u> Passed <u> X </u> Lost <u> </u> Refer <u> </u> Amend <u> </u> Other <u> </u>		
Rev. 04-17-18		

RESOLUTION #60-18
RESOLUTION BY THE ADMINISTRATION COMMITTEE

Subject: Budgetary Transfers Approved

RESOLVED that the Douglas County Board of Supervisors accepts the recommendation of the Administration Committee and approves budgetary transfers as set forth in Exhibit C-10-18-18.

Dated this 18th day of October, 2018.

(Committee Action: Unanimous)

(Fiscal Note: As reflected in Exhibit C-10-18-18)

ACTION: Motion by Jaques, second Lear, to adopt. Roll call vote taken and passed with 19 Yes, 0 No, 1 Absent. Absent – Glazman.

Roll Call		
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1. Pomush		
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14. Ryan		
15. Hendrickson		
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19. Long		
20. Borgeson		
21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <u> X </u> Lost _____ Refer _____ Amend <u> X </u> Other _____		
Rev. 04-17-18		

RESOLUTION #61-18
RESOLUTION BY THE DOUGLAS COUNTY BOARD OF SUPERVISORS

Subject: Child Protective Services System – Increased Funding and Oversight Reforms Requested

WHEREAS, the Wisconsin child welfare system is county-operated and state-supervised, except Milwaukee County, where the system is administered by the Wisconsin Department of Children and Families (DCF), Division of Milwaukee Child Protective Services (DMCPS), and

WHEREAS, DCF provides insufficient funding to counties for the provision of child abuse and neglect services including prevention, investigation, treatment, and out-of-home placement costs, though the state has primary responsibility for compliance with federal requirements and shares liability for ensuring the system is meeting its obligations to children and families in all 72 counties, and

WHEREAS, in recent years the State of Wisconsin added numerous mandates and practice expectations which increased county child protective services (CPS) workload and costs, and

WHEREAS, the opioid and methamphetamine epidemics have brought Wisconsin’s child welfare system to a point of crisis, with increasing concern about the system’s ability to meet its obligations to children and families, and

WHEREAS, the capacity for counties to continue to bear the lion’s share of financial responsibility to address this crisis has been exhausted, as rising county contributions to the CPS system have far outpaced increases to the DCF Children and Family Aids allocation and counties have used reserve funding to cover CPS expenses and increase staffing, and

WHEREAS, maintaining sufficient resources for Wisconsin’s child welfare system is critical to secure the safety and future of our most vulnerable children, and

WHEREAS, without a proportional increase in the DCF Children and Family Services allocation, the CPS system has been stressed for over a decade, causing caseloads for CPS workers to grow to unreasonable levels, contributing to high levels of staff turnover in some counties and an overrun of out-of-home care costs above what counties can sustain within available resources, and

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1. Pomush		
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14. Ryan		
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17. Liebaert		
18. Moen		
19. Long		
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Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <input checked="" type="checkbox"/> _____ Lost _____ Refer _____ Amend <input checked="" type="checkbox"/> _____ Other _____		
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WHEREAS, Wisconsin’s CPS system leaves significant gaps in state-level oversight for all counties except Milwaukee County, including the absence of caseload standards, no process for regular legislative evaluation and prioritization of CPS needs and the absence of a legislative committee that provides regular policy guidance concerning CPS system issues such as adequate funding, performance, cost sharing and long-term stability, and

WHEREAS, along with DMCPs, all eleven of Wisconsin’s peer states with county-administered CPS systems have either adopted caseload standards for CPS caseworkers, completed thorough workload studies as a basis of determining funding needs, or otherwise have made significant recommendations related to keeping CPS workloads manageable; and

WHEREAS, the children within Wisconsin’s CPS system are too important to allow the current level of under resourcing, oversight gaps and, disparity of attention, while shifting the burden to property taxpayers.

NOW, THEREFORE, BE IT RESOLVED that the Douglas County Board of Supervisors does hereby request that the State of Wisconsin increase the Children and Family Aids Allocation to counties in the 2019-21 state biennial budget by \$30 million annually in order to cover a greater share of out-of-home care costs and increase staffing levels based on the caseload standards developed by the Wisconsin County Human Services Association (WCHSA) so Wisconsin’s CPS system can meet its obligations.

BE IT FURTHER RESOLVED that the Wisconsin Counties Association urges the State of Wisconsin to close critical oversight gaps by creating legislative mechanisms to review the CPS resource needs of all counties as part of the biennial budget process and ensure an appropriate committee provide ongoing policy guidance to respond to emerging CPS trends and ongoing system needs.

BE IT STILL FURTHER RESOLVED that a copy of this resolution be sent to Governor Scott Walker, Department of Children and Families Secretary Eloise Anderson, Department of Administration Secretary Ellen Nowak, area legislators, and the Wisconsin Counties Association.

Dated this 18th day of October, 2018.

(Committee Action: Unanimous)
 (Fiscal Note: None)

ACTION: Motion by Quam, second Raunio, to adopt. Motion by Allen, second Lear, to amend resolution and sponsor by County Board. Motion carried. Motion to adopt as amended, carried.

Roll Call		
District Number	Yes	No
1. Pomush		
2. Vacant		
3. Finn		
4. Clark		
5. Baker		
6. Leino		
7. Glazman		
8. Raunio		
9. Jaques		
10. Quam		
11. Finendale		
12. Lear		
13. Allen		
14. Ryan		
15. Hendrickson		
16. Luostari		
17. Liebaert		
18. Moen		
19. Long		
20. Borgeson		
21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <input checked="" type="checkbox"/> _____ Lost _____ Refer _____ Amend <input checked="" type="checkbox"/> _____ Other _____		
Rev. 04-17-18		

RESOLUTION #62-18
RESOLUTION BY THE DOUGLAS COUNTY BOARD OF SUPERVISORS

Subject: Funding for Next Generation 911 Upgrades

WHEREAS, modernizing Wisconsin’s 911 system has been a priority for local governments, Public Safety Answering Points (PSAPs), law enforcement, and the telecommunications industry since the early 2000s, and

WHEREAS, the 2017-19 state biennial budget provided funding for creation of a statewide emergency services IP network (ESInet), which is the first step in the transition to a digital Next Generation 911 (NG911) system, and

WHEREAS, a NG911 system utilizes advancements in technology to improve communication with 911 operators and provides greater efficiency in assisting individuals in crisis, and

WHEREAS, once the ESInet is operational, local 911 centers (PSAPs) will require NG911 capable equipment to connect to the digital system, and

WHEREAS, currently very few PSAPs have the equipment necessary to utilize the ESInet and transition from analog to digital systems, and

WHEREAS, the average cost for the necessary equipment upgrades will exceed \$250,000 per county in addition to ongoing maintenance costs, and

WHEREAS, while the state has provided grant funding for counties in the past to upgrade local PSAPs, state funding has not existed in over a decade, and

WHEREAS, the state currently has a fund—the Police and Fire Protection Fee—whose original intent was to fund county PSAP upgrades, and

WHEREAS, revenue from the Police and Fire Protection Fee is deposited in the state’s general fund and has never been utilized for its intended purpose.

NOW, THEREFORE, BE IT RESOLVED that the Douglas County Board of Supervisors urges the Governor and Wisconsin State Legislature to allocate \$7 million annually for counties to upgrade local 911 centers to begin the NG911 transition.

Roll Call		
District Number	Yes	No
1. Pomush		
2. Vacant		
3. Finn		
4. Clark		
5. Baker		
6. Leino		
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9. Jaques		
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17. Liebaert		
18. Moen		
19. Long		
20. Borgeson		
21. Bergman		
Roll: Ayes _____ Noes _____ Absent _____ Abstain _____ Passed <u> X </u> Lost _____ Refer _____ Amend <u> X </u> Other _____		
Rev. 04-17-18		

BE IT FURTHER RESOLVED that the \$7 million for county PSAP upgrades be funded through the existing Police and Fire Protection Fee.

Dated this 18th day of October, 2018.

(Fiscal Note: None)

ACTION: Motion by Finn, second Lear, to adopt. Motion by Hendrickson, second Quam, to amend resolution and sponsor by County Board. Motion carried. Motion to adopt as amended, carried.

COUNTY ADMINISTRATOR REPORT: Written report attached.

COUNTY BOARD CHAIR REPORT: Domestic abuse program will be held October 25 at VIP; timber sale will be held at Forestry Headquarters October 23. Certification of Appreciation awarded to Terry White for his service to Douglas County.

APPOINTMENTS: Motion by Finn, second Leino, to approve appointment of Sam Pomush to Northern Waters Library System Board. Motion carried.

COMMITTEE REPORTS: Quam – Health & Human Services; Hendrickson – Extension, Education & Recycling.

YOUTH REPRESENTATIVE REPORTS: Achucarro – Northwestern High School activities.

APPROVAL OF BILLS AND CLAIMS: Motion by Jaques, second Luostari, to approve. Motion carried.

FUTURE AGENDA ITEMS: 2nd district supervisor appointment.

ADJOURNMENT: Motion by Pomush, second Bergman, to adjourn. Motion carried. Adjourned 6:23 p.m. Next meeting – October 30, 2018 (annual budget); and next regularly scheduled meeting – November 15, 2018.

Submitted by,

Susan T. Sandvick
Douglas County Clerk